



AYITI INTEL | ONE-STOP INTELLIGENCE BRIEF

December 29, 2025

Intelligence for Haiti's Democratic Transition

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EXECUTIVE SUMMARY

The Movement for Reconstruction and National Reconciliation organized a peaceful sit-in in Petion-Ville on December 29 with several dozen protesters demanding Transitional Presidential Council resignation and launching a 40-day national mobilization through February 7, 2026. Prime Minister Fils-Aime visited National Police Headquarters December 28 declaring the State will not negotiate with criminals and announcing general mobilization of PNH, Armed Forces, and Gang Suppression Force. Canadian Ambassador Andre Francois Giroux December 16 statement was recirculated December 29 declaring February 7 as the unconditional end of CPT mandate representing clearest international rejection of any extension. Zero security incidents reported December 29 continuing operational pause pattern with 40 days until February 7 constitutional deadline.



QUICK SUMMARY FOR STAKEHOLDERS

MORN sit-in proceeded peacefully December 29 with several dozen protesters in Petion-Ville launching 40-day mobilization demanding CPT resignation
Prime Minister declared December 28 the State will not negotiate with criminals announcing general mobilization of security forces
Canadian Ambassador statement recirculated declaring February 7 unconditional end of CPT mandate ruling out extension
Zero security incidents reported December 29 with gangs maintaining operational pause during political mobilization
40 days remain until February 7, 2026 constitutional deadline with 365-day governance gap unaddressed

DEVELOPMENT 1: MORN SIT-IN DEMONSTRATES LIMITED MOBILIZATION CAPACITY WHILE LAUNCHING 40-DAY CAMPAIGN

The Movement for Reconstruction and National Reconciliation organized a sit-in in Petion-Ville on December 29, 2025 on Rue Panamericaine near the statue at the former Manchise location with several dozen protesters demanding the end of Transitional Presidential Council mandate and establishment of new political transition. The modest turnout of several dozen rather than hundreds or thousands suggests limited mobilization capacity despite MORN rhetoric about launching 40-day national mobilization from December 29 through February 7, 2026. MORN demands included no renewal of April 3, 2024 agreement, CPT resignation before February 7, government removal deemed corrupt and incompetent, and adoption of Accord 40 signed by 179 parties and organizations as alternative framework. The sit-in proceeded peacefully without National Police dispersal indicating government strategic calculation to tolerate limited dissent avoiding martyring opposition and escalating political crisis 40 days before February 7 deadline.

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MORN published statement December 28 declaring CPT and Prime Minister Fils-Aime government mandates expired asserting authorities now only authorized to manage current affairs. This radical political gambit attempts to delegitimize CPT actions including December 25 revised electoral calendar by framing them as ultra vires occurring after mandate expiration. MORN statement proclaimed the movement made decision to end forty years of brigandage, waste, corruption, insecurity, and administrative disorder establishing new bicephalous executive composed of entirely new president and prime minister. The political program includes dismantling armed gangs, restructuring political landscape by reducing existing parties to five major tendencies, and organizing general elections. By declaring CPT mandate expired December 28 rather than February 7, MORN creates dual-legitimacy crisis where opposition claims expiration already occurred while Canadian Ambassador says it expires February 7 unconditionally and CPT has not announced extension mechanism for 365-day constitutional gap.

The peaceful nature of December 29 sit-in and modest turnout suggest MORN lacks capacity to force immediate political crisis through street mobilization but 40-day campaign structure from December 29 through February 7 creates potential for cumulative pressure effects if movement sustains weekly demonstrations. The government tolerance for December 29 protest demonstrates CPT willing to allow dissent within limits avoiding heavy-handed dispersal that could catalyze broader opposition coalition formation. However MORN December 28 declaration of mandate expiration represents escalatory rhetoric positioning movement as alternative legitimate authority challenging CPT institutional standing. The convergence of limited street mobilization capacity with radical constitutional claims creates ambiguous opposition threat where MORN cannot force immediate change but maintains symbolic pressure through sustained 40-day timeline coinciding with constitutional deadline approach.



HISTORICAL CONTEXT

The April 3, 2024 political agreement established the Transitional Presidential Council with mandate through February 7, 2026 based on expectations that elections would produce legitimate succession before constitutional expiration creating framework for democratic transition.

TALKING POINTS

MORN sit-in December 29 attracted several dozen protesters indicating limited mobilization capacity despite ambitious 40-day campaign rhetoric
Peaceful protest without PNH dispersal demonstrates government tolerance for dissent avoiding escalation 40 days before constitutional deadline
MORN December 28 declaration of CPT mandate expiration attempts to delegitimize government actions as ultra vires after authority ended

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40-day mobilization structure December 29 through February 7 creates potential for cumulative pressure effects if sustained

Government faces dual challenge of limited street opposition and radical constitutional claims positioning MORN as alternative legitimate authority

RECOMMENDED DECISIONS

Political actors should monitor whether MORN sustains weekly demonstrations through January or December 29 represented isolated event without follow-through capacity

Security forces should maintain tolerance posture for peaceful protests while preparing contingency plans if demonstrations escalate or expand geographically

International observers should assess whether MORN 40-day mobilization attracts additional civil society organizations expanding opposition coalition breadth

CPT should issue public statement by January 5 addressing MORN December 28 declaration of mandate expiration clarifying government constitutional authority

Civil society should demand transparency on MORN funding sources and organizational capacity to sustain 40-day campaign versus one-time demonstration



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High confidence based on official institutional reporting.

DEVELOPMENT 2: PRIME MINISTER REJECTS GANG NEGOTIATION PATHWAY COMMITTING TO MILITARY SOLUTION

Prime Minister Alix Didier Fils-Aime visited National Police Headquarters in Clercine on December 28, 2025 one day before MORN sit-in to reaffirm government absolute commitment to restoring public order and republican authority. The Prime Minister declared in Creole that the government fight is against armed gangs, the government fight is to secure the country, the State will not back down, and the State will not negotiate with criminals. This categorical rejection of gang negotiations directly counters International Crisis Group December 15 assessment warning that armed groups seek amnesty as part of February 7 transition creating fundamental policy divergence where gangs view constitutional deadline as negotiation leverage point while government commits to military suppression without political accommodation. The visit included Minister of Justice and Public Security Patrick Pelissier, Secretary of State for Public Security Mario Andresol, Acting PNH Director General Jonas Vladimir Paraison, and PNH High Command signaling unified security apparatus support for no negotiations doctrine.

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The December 28 visit was framed as part of general mobilization of state security forces jointly engaged in offensive against armed criminal groups including National Police, Armed Forces of Haiti, and Gang Suppression Force. Prime Minister Fils-Aime emphasized that restoring security is prerequisite for return to constitutional order and confirmed 2026 will be dedicated to organizing general elections and renewing political personnel and republican institutions. This statement confirms government proceeding with revised May 19 through August 28, 2026 campaign period published December 25 despite 365-day constitutional gap between February 7, 2026 mandate expiration and February 7, 2027 presidential inauguration. The general mobilization rhetoric does not address core National Police deficiency of personnel with approximately 9,000 officers for 11 million people and more than 30 officers killed in 2025 alone creating unsustainable human cost despite United States donation of 25 armored vehicles December 27.

On December 29 same day as MORN sit-in the Prime Minister met with PNH Director General Jonas Vladimir Paraison at Primature in presence of SWAT unit members discussing effectiveness of security operations against armed groups and improving working conditions for law enforcement. Support measures announced included risk premiums for officers, expanded medical coverage in Haiti and Cuba, and housing assistance programs. The Prime Minister observed minute of silence in honor of agents killed in line of duty highlighting institutional recognition of security strategy devastating impact on personnel and families. The convergence of no negotiations doctrine, general mobilization announcement, and personnel support measures demonstrates government commitment to sustained military operations through February 7 deadline and beyond regardless of gang amnesty demands or political opposition pressure for negotiated settlement.



HISTORICAL CONTEXT

The Crisis Group December 15 report warned that armed groups controlling 80 percent of Port-au-Prince seek amnesty provisions as part of February 7 transition negotiations viewing constitutional deadline as leverage point for political accommodation.

TALKING POINTS

Prime Minister December 28 declaration that State will not negotiate with criminals forecloses gang amnesty pathway despite Crisis Group warnings
General mobilization of PNH, Armed Forces, and Gang Suppression Force announced committing to military solution without political accommodation
December 29 meeting with PNH Director General announced risk premiums, medical coverage, and housing assistance investing in personnel capacity
Government confirms proceeding with revised May 19 through August 28, 2026 campaign period despite 365-day constitutional gap unaddressed

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No negotiations doctrine ensures continued violence through February 7 and beyond as gangs lack political pathway for de-escalation

RECOMMENDED DECISIONS

Security analysts should assess whether PNH personnel support measures address force sustainability concerns given 30-plus officers killed in 2025

International community should evaluate whether no negotiations doctrine eliminates disarmament demobilization reintegration pathways requiring alternative frameworks

Gang Suppression Force contributors should clarify operational mandate and rules of engagement for general mobilization against armed groups

Humanitarian organizations should prepare for continued violence escalation as no negotiations doctrine eliminates political de-escalation options

Donors should condition security assistance on transparency mechanisms for drone strikes and asymmetric operations civilian impact



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DEVELOPMENT 3: CANADIAN AMBASSADOR DECLARES FEBRUARY 7 UNCONDITIONAL END ELIMINATING EXTENSION OPTIONS

Canadian Ambassador Andre Francois Giroux speaking as interim dean of diplomatic corps at traditional New Year ceremony at Villa d'Accueil on December 16, 2025 reminded CPT members that February 7, 2026 marks the end of their mandate with statement recirculated December 29 declaring February 7 as unconditional end of Transitional Presidential Council mandate. This represents clearest international rejection of any mandate extension effectively eliminating CPT option to unilaterally extend authority beyond constitutional deadline. Canada as interim dean of diplomatic corps and second-largest donor to Haiti per Ambassador Giroux March 2024 interview carries significant diplomatic weight making unconditional end declaration authoritative constraint on CPT governance options. The recirculation of December 16 statement on December 29 same day as MORN sit-in suggests coordinated international messaging reinforcing constitutional deadline enforcement as opposition mobilizes domestic pressure.

The unconditional end declaration leaves only two scenarios for 365-day constitutional gap between February 7, 2026 mandate expiration and February 7, 2027 presidential inauguration formalized through Provisional Electoral Council revised calendar December 25. First scenario

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involves CARICOM and Organization of American States negotiating new transitional framework requiring emergency sessions in January 2026 to establish constitutional mechanism for governance during year-long gap. Second scenario accepts constitutional crisis where no government possesses legitimate authority on February 7 creating vacuum that armed groups can exploit for territorial consolidation or amnesty negotiations. Ambassador Giroux was previously summoned by Foreign Minister on December 4, 2025 after sending WhatsApp message to CPT President Edgar Leblanc Fils deemed contrary to 1961 Vienna Convention on Diplomatic Relations indicating prior tension over diplomatic intervention in domestic governance.

The convergence of Canadian unconditional end declaration, MORN 40-day mobilization launching December 29, and Prime Minister no negotiations doctrine creates three-way pressure on CPT with 40 days until constitutional deadline. International actors led by Canada rule out unilateral mandate extension, domestic opposition mobilizes demanding resignation and alternative transitional framework through Accord 40, and government commits to military solution against gangs foreclosing political accommodation pathways. The CPT has not issued public statement addressing mandate extension legal basis or governance framework for 365-day constitutional gap despite these mounting pressures. Prime Minister Fils-Aime December 28 statement that 2026 will be dedicated to organizing general elections offers zero explanation for how Haiti will be governed between February 7, 2026 and February 7, 2027 when revised electoral calendar schedules presidential inauguration.



HISTORICAL CONTEXT

The Transitional Presidential Council was established through April 3, 2024 political agreement brokered by CARICOM with mandate running through February 7, 2026 based on expectations that August 2026 elections would produce legitimate succession before constitutional expiration.

TALKING POINTS

Canadian Ambassador December 16 statement declaring February 7 unconditional end represents clearest international rejection of CPT mandate extension
Canada as interim diplomatic dean and second-largest donor carries authoritative weight eliminating unilateral CPT extension options
Recirculation of statement December 29 during MORN sit-in suggests coordinated international messaging reinforcing constitutional deadline
365-day constitutional gap requires CARICOM and OAS emergency sessions in January to negotiate new transitional framework or accept crisis
CPT silence on mandate extension legal basis with 40 days remaining indicates absence of prepared governance framework for constitutional gap

RECOMMENDED DECISIONS

CARICOM should convene emergency virtual session by January 3 establishing negotiation timeline for transitional framework addressing February 7 deadline

Organization of American States should deploy technical mission by January 7 assessing constitutional amendment requirements for governance gap

Bilateral donors should coordinate position by January 10 on conditioning support for CPT extension with accountability versus new mechanism

CPT should issue comprehensive statement by January 5 addressing Canadian unconditional end declaration and outlining February 7 succession planning

Civil society should demand transparency on international negotiations for post-February 7 governance framework preventing information vacuum



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DEVELOPMENT 4: OPERATIONAL PAUSE CONTINUES AS GANGS MAINTAIN STRATEGIC RESTRAINT DURING POLITICAL MOBILIZATION

December 29 marked no new major security incidents reported by Haiti Libre, Haiti24, Vant Bef Info, or other monitored sources as of 5:41 PM EST continuing operational pause pattern through holiday period. The pattern shows zero incidents December 21-22, Coast Guard maritime attack December 23, devastating General Hospital assault December 24, Christmas Day zero incidents December 25, foiled Tabarre market arson attack night of December 25-26, zero incidents December 27 coinciding with United States donation of 25 armored vehicles, zero incidents December 28 during Prime Minister visit to PNH Headquarters, and MORN sit-in proceeding December 29 without gang interference. This sustained pause spanning nine days with only two major incidents December 23 and 24 represents unprecedented operational restraint suggesting gang strategic calculation to avoid disrupting political developments that may benefit their February 7 amnesty negotiating position.

The gang operational pause during MORN sit-in demonstrates armed groups maintaining strategic observation posture monitoring political mobilization outcomes before determining response strategy. If opposition successfully forces CPT resignation or creates constitutional crisis through sustained 40-day campaign, gangs positioned to exploit governance vacuum for territorial consolidation or negotiate amnesty provisions with weakened authorities. Conversely if CPT maintains control through February 7 and proceeds with revised electoral calendar, gangs may

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resume multi-domain offensive targeting healthcare facilities, maritime supply routes, and commercial infrastructure to demonstrate government incapacity. The December 23 Coast Guard repulsion of five-boat attack on La Gonave convoy and December 25-26 foiled Tabarre market mass casualty plot using gas cylinder explosives established gang capability for maritime warfare and economic terrorism requiring only operational decision to resume coordinated strikes.

The convergence of nine-day operational pause with MORN 40-day mobilization launch and Prime Minister no negotiations doctrine creates strategic dilemma for gang leadership. Continued restraint allows political opposition to build momentum potentially forcing CPT concessions or resignation that gangs could exploit but risks government using pause to consolidate security gains through general mobilization of PNH, Armed Forces, and Gang Suppression Force. Resumed violence validates Prime Minister military solution rhetoric and justifies continued security operations but eliminates potential political accommodation pathways if constitutional crisis creates negotiation opening. The pattern of operational pauses during major holidays December 21-22, December 25, December 27-28 followed by selective high-impact strikes December 23 maritime attack, December 24 hospital assault demonstrates gang capacity for tactical discipline and centralized operational planning rather than opportunistic violence.



HISTORICAL CONTEXT

Gang operational pauses during major holidays and political events have consistently proven temporary with violence resuming within 24 to 48 hours as armed groups calibrate responses to government actions and political developments.

TALKING POINTS

December 29 marks ninth day of sustained operational pause with only two major incidents December 23 and 24 representing unprecedented restraint
Gang strategic observation during MORN sit-in suggests armed groups monitoring political developments before determining response strategy
Operational pause allows political opposition to build momentum but risks government consolidating security gains through general mobilization
December 23 maritime warfare and December 25-26 economic terrorism capabilities established requiring only operational decision to resume
Pattern demonstrates gang tactical discipline and centralized planning rather than opportunistic violence suggesting coordinated leadership

RECOMMENDED DECISIONS

Security analysts should monitor first week of January 2026 for violence resumption indicators as

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holiday operational pause typically ends

Gang Suppression Force should leverage current pause to accelerate deployment and establish territorial presence before violence resumes

Intelligence services should assess gang leadership coordination mechanisms enabling sustained operational discipline across multiple organizations

Humanitarian organizations should utilize pause period to accelerate assistance delivery and pre-position supplies anticipating violence resumption

Private sector should avoid interpreting current pause as sustained security improvement requiring continued business continuity protocols



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WHAT TO WATCH NEXT

NEXT 24 TO 48 HOURS

Monitor whether MORN organizes follow-up demonstrations December 30-31 sustaining 40-day mobilization momentum or December 29 represented isolated event without capacity for sustained campaign. Track CPT and Prime Minister statements responding to MORN demands and Canadian Ambassador unconditional end declaration with any silence past December 31 confirming absence of prepared succession framework. Assess whether gangs resume violence December 30-31 following nine-day operational pause or maintain strategic restraint through New Year period monitoring political developments.

THIS WEEK

Watch for CARICOM or Organization of American States emergency session announcements during December 30 through January 3 period addressing February 7 constitutional deadline and 365-day governance gap. Monitor international diplomatic statements from United States, France, European Union, and United Nations regarding Canadian Ambassador unconditional end declaration and CPT mandate extension. Track whether MORN attracts additional civil society organizations and political parties joining 40-day mobilization expanding opposition coalition breadth. Evaluate PNH implementation of risk premiums, medical coverage, and housing assistance announced December 29 for personnel sustainability indicators.

STRATEGIC HORIZON

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The February 7, 2026 constitutional deadline approaches with 40 days remaining requiring CARICOM and OAS emergency intervention in early January to negotiate transitional framework for 365-day governance gap or accept constitutional crisis scenario. Canadian Ambassador unconditional end declaration eliminates CPT unilateral extension options forcing either international negotiation of new mechanism or governance vacuum on February 7. Prime Minister no negotiations doctrine forecloses gang amnesty pathways ensuring continued violence through constitutional deadline and beyond absent political accommodation framework. MORN 40-day mobilization structure creates sustained opposition pressure timeline coinciding with constitutional deadline but modest December 29 turnout suggests limited capacity for forcing immediate political crisis requiring assessment of cumulative effects over January period.

PRIMARY SOURCES

Vant Bef Info report on MORN sit-in in Petion-Ville December 29, 2025

Vant Bef Info report on MORN declaration of CPT mandate expiration December 28, 2025

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Haiti Libre report on general mobilization of state security forces December 29, 2025

Vant Bef Info report on Prime Minister meeting with PNH Director General December 29, 2025

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Haiti Libre homepage security incident monitoring December 29, 2025

International Crisis Group report on gang amnesty demands December 15, 2025

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